Murray City Municipal Council Chambers Murray City, Utah

The Murray City Municipal Council met on Tuesday, April 2, 2019 at 6:30 p.m. for a meeting held in the Murray City Center Council Chambers, 5025 South State Street, Murray, Utah.

Council Members in Attendance:

| Dave Nicponski, Chair | District #1 |
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| Dale Cox, Vice Chair | District #2 |
| Jim Brass | District #3 |
| Diane Turner | District #4 |
| Brett Hales | District #5 |

Others in Attendance:

| Blair Camp | Mayor | Jan Lopez | Council Director |
|------------------|-----------------------|------------------|-----------------------------|
| G.L. Critchfield | City Attorney | Jennifer Kennedy | City Recorder |
| Doug Hill | Chief Administrative | Jennifer Heaps | Communications & Public |
| | Officer | | Relations Director |
| Craig Burnett | Police Chief | Rob White | IT |
| Kristin Reardon | Police Department | Alisha Richmond | Police Department |
| Danny Astill | Public Works Director | Jon Harris | Fire Chief |
| Blaine Haacke | General Manager of | Melinda | Community & Economic |
| | Power | Greenwood | Development Director |
| | | Kim Sorensen | Parks & Recreation Director |
| | | | |
| Citizens | | | |

Opening Ceremonies

Call to Order – Mr. Nicponski called the meeting to order at 6:30 p.m.

Pledge of Allegiance - The Pledge of Allegiance was led by Craig Burnett, Police Chief

Special Recognition

1. Swearing-In new Murray City Police Sergeant, Alisha Richmond. – Chief Burnett and Jennifer Kennedy

Staff Presentation: Craig Burnett, Police Chief

Chief Burnett said introduced Ms. Richmond and spoke about her career with the Murray City Police Department.

The Swearing-In Ceremony was performed by Jennifer Kennedy, City Recorder.

Special Presentation

1. Mayor Blair Camp's Fiscal Year 2019-2020 Budget Address

"Good evening city council, city staff, and public. Tonight, I present to the city council for your consideration, a balanced budget for Murray City for FY 2019-2020.

I want to recognize the many hours invested in the preparation of this budget document by our finance department, department directors, division heads, and the mayor's office staff. In particular I recognize and thank Brenda Moore and Nate Plaizier for the extra load they carried in preparing this document in light of the loss of our Director of Finance and Administration in the middle of the budget preparation process.

At the conclusion of the meeting this evening, you each will be given a well-organized budget binder that will provide you with the detail that you will need as you consider the budgetary requirements of the city for the next fiscal year. My staff and department directors will be available to provide you with any additional information you may need. We will also provide you this document in electronic format. This tentative budget will also be available to the public on our website, murray.utah.gov, beginning tomorrow morning. We hope that individuals will find the budget document to be user-friendly and informative.

This tentative budget uses a Target Base Budgeting approach, a method that identifies overall expenditures based on the estimated revenue available to Murray City. When budgeting for revenue, the Mayor's tentative budget uses conservative and attainable budget projections.

Where possible, departments were asked to keep operational budgets at or below last year's level. Line item adjustments came from within a department and by re-allocation of budget resources. Based on specific needs, some budget increases were necessary.

As a service provider, our employees are our greatest resource. Personnel costs are 72% of the General Fund budget, and 50% of the city-wide budget. There are 404 full-time employees in the FY 2020 budget. We recognize the increasingly competitive environment for trained and seasoned personnel in local government; and also recognize the investment we have made in our current workforce. During FY 2018, the city conducted a compensation study to ensure that employees were being fairly compensated, both as to value to the city and the current market. In FY 2019 the city implemented an employee step plan. As a result of the compensation study and step plan, the city has seen a decrease in turnover among employees in public safety.

In the determination of a cost of living adjustment (COLA) for our employees, we found that the Zions Bank Wasatch Front Consumer Price Index for December 2018 shows a CPI growth of over 5% from December 2017 to December 2018. This index is specific to the Wasatch Front. The U.S. Department of Labor Western Region Consumer Price Index for January 2019 show CPI growth of 2.7%. This index includes all western region states.

Based on this, and other information, a 2.7% COLA for all employees is included in this tentative budget. The city-wide financial impact is \$713,946, or \$264,424 per each 1%. The impact to the General Fund only is \$508,665, or \$188,395 per 1%.

Of our 404 employees, 388 are considered eligible for participation in the step plan. The council members, Council Executive Director, Mayor, Chief Administrative Office, Justice Court Judge, and all new or vacant positions were excluded. However, at the request of the City Council Chair, this tentative budget includes a 3% salary increase for the Council Executive Director. Also, per city council direction, the judge's salary was increased by \$10,000.

Of the 388 eligible employees, 98 employees (25%) are eligible for a 5% step increase and 150 employees (39%) are eligible for a 2.5% increase. Additionally, 140 employees (36%) are not eligible for a step increase because they have reached the top of their pay range. All employees are eligible for the COLA.

The city-wide cost of the step increases this year is \$330,406. The cost to the General Fund is \$254,543.

The city-wide budget for overtime is \$1,030,130. The cost to the General Fund is \$691,500. Of that amount, \$538,000 (78%) is allocated to Police and Fire.

In addition, specialty pay is provided to both Police and Fire personnel to compensate for in-lieu-of-holidays pay, training, and shift differential. This pay is in addition to their normal wages and amounts to 7.5% for sworn officers and 2.5% for firefighters.

The cost to the General Fund for specialty pay is \$524,449. It is important to note this pay has not been budgeted for in previous years. The cost has typically been absorbed in vacancies. There are currently no vacancies in our Police Department.

Benefits include social security, Medicare, medical and dental insurance, flexible spending, life insurance, disability, retirement, and workers compensation. The city-wide cost of benefits is \$15,146,797, or 32% of the total personnel cost.

For the coming fiscal year, the cost of medical insurance premiums will increase by 6.0% with no changes to the plan. The City currently contributes 85% of the premium with the employee contributing 15%. A study of other municipalities and special districts indicates

that Murray City's employer contribution rate is in the mid to lower half of other agency contribution rates. All other benefits had no change in cost.

The following four new positions have been included in the Mayor's tentative budget:

Wastewater Superintendent – The Public Works Director requested a full-time superintendent position to support the wastewater utility. These responsibilities are currently being performed by the Water Superintendent. The cost of this position is \$128,404 and will be funded through the wastewater account.

Metering Technician – The Power Director requested a full-time Metering Technician to assist in the increased service demands due to growth and the retirement of a long-term employee in that division. The cost of this position is \$130,187 and will be funded through the power enterprise fund.

Office Administrator I (Part-time) – The Council Executive Director requested office support of 15 hours per week. The cost of this position is \$10,110.

Plans Examiner (Part-time) – The Community and Economic Development Director requested a Plans Examiner to assist with building plan review. Total cost of this position is \$36,874.

The following two positions were requested but not funded in this budget:

Program Coordinator – The Parks & Recreation Director has requested a full-time program coordinator for the Parks Center.

Assistant Golf Professional II – The Parks & Recreation Director has requested the City restore the full-time Assistant Golf Professional II position.

Two (2) positions were eliminated from the budget through attrition — the Court Administrator and Traffic Clerk.

The Mayor's tentative budget in the General Fund increased 4% over last year's budget. Personnel costs increased 7%; however, the overall cost of operations in the General Fund decreased by 3%. The General Fund reserve level remains the same at approximately 22%.

This budget assumes no property tax increase, therefore revenue projections from property tax are unchanged from FY 2019. Sales tax revenue is estimated to increase by less than 1% over FY 2019.

Salt Lake County imposed a quarter-cent sales tax that will fund transportation projects starting in FY 2020. The estimate provided by the Wasatch Front Regional Council for the

City's share of this tax is \$1,466,000 for FY 2020. This amount will be transferred directly to the CIP fund for street projects.

Because the local option sales tax (0.2%) imposed in FY 2017 sunsets in June 2030, funds collected from this tax are transferred to the CIP fund and used to fund one-time expenditures only. Previously, some employees were funded from this tax. Best practice states that on-going operations should not be dependent on sunsetting revenue sources, therefore these positions were transferred to the General Fund. The bond payments for the new fire station under construction on Box Elder Street are scheduled to be retired in 2030 to coincide with the sunsetting local option tax.

Revenue from business license fees and building permits was increased by 24% to reflect actual collection.

At the request of the city council, the budget for the auditor was moved from the Finance and Administration Department to the City Council budget. The budget for the auditor is \$32,000.

The budget for the annual computer replacement plan was moved from the CIP Fund to the General Fund.

The Water Fund charges for service was increased 6% to reflect the new water rate per the City's 5-year adopted rate ordinance and new tiered water rate structure as required by state law.

The Wastewater Fund charges for service was increased 5% to reflect the new wastewater rate per the City's 5-year adopted rate ordinance.

The Solid Waste Fund assumes a rate increase on July 1, 2019. This increase is required to sustain the fund's financial position and only reflects the necessary revenue to compensate for the increased cost of recycling collection due to changes in the world's recycling market. The cost to handle recycling materials increased from \$15 per ton to \$60 per ton in FY 2019. The budget was adjusted for this increase.

The budget for Class C roads was decreased from \$2.2 million to \$1.95 million. This is funding received directly from the State of Utah and represents the City's share of the gas tax based on number of lane miles.

The transfer from the enterprise funds to the General Fund in this budget remains unchanged at 8% of revenue.

The Mayor's tentative budget includes a capital improvement program (CIP) for the General Fund that prioritizes projects based on the following annual funding level strategy. The amounts are guidelines based on department 5-year plans and will be adjusted in the future as needed.

- \$2,365,000 per year for vehicle and equipment replacement this includes police cars, fire trucks, snow plows, dump trucks, etc.
- \$700,000 per year for facilities maintenance this includes all City-owned facilities (Parks Center, Senior Recreation Center, City Hall, Public Services building, Murray Mansion, Murray Theater, etc.)
- \$1,500,000 per year for roads maintenance and infrastructure
- \$1,000,000 per year for parks maintenance and infrastructure
- \$200,000 per year for golf course equipment replacement
- \$120,000 for professional services for studies and other projects

The CIP Committee recommended an additional \$700,000 be added to the Parks & Recreation budget along with postponement of a \$300,000 parking lot project to fund the replacement of all pavilions in Murray Park in the next fiscal year. This will provide some savings and practicality by having all the work done at once rather than a year apart. The conditions of the pavilions are deteriorating each year.

There is also included in the CIP budget \$1 million towards the renovation and rebuild of the Murray Theater. This will allow access to matching grant funds from Salt Lake County. We will still need approximately \$2.5 million to finish the project in the next two years. Our staff is looking at further grant opportunities for this project.

A list of the recommended projects for FY 2020 can be found in the Capital Improvement Projects Fund section of the budget binder.

The Library Board continues to recommend reserving \$580,000 per year to dedicate towards the construction of a new library in 3-5 years. FY 2020 will be the 2nd year for this program.

The Water Fund has scheduled \$4.14 million in capital projects. Of that amount, \$2.72 million will be funded by the State-issued bond and \$1.42 million will be funded by water revenue.

These are the highlights of this very comprehensive budget. After many hours of work on this document, tonight we place it in the hands of the council. Please review it carefully over the next weeks. As I mentioned earlier, my staff and department directors are ready to be a resource throughout the remainder of the budget process.

Jacob Lew is quoted as saying "The budget is not just a collection of numbers, but an expression of our values and aspirations." This budget will allow us to continue to invest in our greatest resource, the men and women who provide the city services that we want

and need, and that keep Murray City the safe and vibrant community that we love. Thank you."

Consider a resolution acknowledging receipt of the Fiscal Year 2019 – 2020 Tentative Budget from the Mayor and referring the Mayor's Tentative Budget for review and consideration to the Budget and Finance Committee of the Murray City Municipal Council.

MOTION: Mr. Hales moved to adopt resolution. The motion was SECONDED by Mr. Brass.

Council roll call vote:

Mr. Cox Aye
Mr. Brass Aye
Ms. Turner Aye
Mr. Hales Aye
Mr. Nicponski Aye

Motion passed 5-0

Citizen Comments – Comments are limited to 3 minutes unless otherwise approved by the Council. No citizen comments were given.

Public Hearings

Staff and sponsor presentations and public comment will be given prior to Council action on the following matter.

1. Consider an ordinance amending Sections 17.70.040, 17.170.090, 17.173.010, and 17.174.010 of the Murray City Municipal Code relating to sustainable development practices.

Staff Presentation: Doug Hill, Chief Administrative Officer

Mr. Hill said currently the city's ordinance requires LEED Silver Certification within the Murray City Center District (MCCD) for all public buildings. The ordinance also encourages anyone who builds within the city's Business Park District or Professional Office District to also use LEED Silver requirements. He reiterated that it is not a requirement for others who build, but an encouragement.

Staff has looked at other alternatives that are available for sustainability and are recommending that the city replace the LEED Silver Certification requirement with the State of Utah's High Performance Building Standards. The State of Utah has been using these standards for a number of years and believe them to be competitive, if not better, then the LEED Silver requirements. They address most of the sustainability issues, such as energy performance, life-cycle cost measurements, water efficiency, material recycling and tracking, indoor environmental quality such as lighting, air quality, and views, metering, the building envelope commissioning, transportation management, site design,

and education and outreach.

Mr. Hill added that this proposal was reviewed by both the MCCD Committee and Planning Commission. Both gave it a unanimous approval.

The public hearing was open for public comment. No comments were given, and the public hearing was closed.

Ms. Turner said the High Performance Building Standards will save the city approximately

MOTION: Mr. Brass moved to adopt the ordinance. The motion was SECONDED by Mr. Ms. Turner.

Council roll call vote:

Mr. Nicponski Aye Mr. Cox Aye Mr. Brass Aye Ms. Turner Aye Mr. Hales Aye

Motion passed 5-0

Business Items

1. Consider an ordinance renaming Chapter 9.18 and enacting Section 9.18.020 of the Murray City Municipal Code relating to the prohibited discharge of fireworks.

Staff Presentation: Mike Dykman, Administrative Assistant Chief

Mr. Dykman said this proposal will create a permanent restriction on fireworks in specific hazardous areas in Murray City. Over the past several years, usually around the month of May, the Council adopts a resolution to restrict fireworks in hazardous areas of the city. The areas where fireworks have historically been restricted are: Wheeler Farm, Murray City Park, and the Jordan River Parkway.

Mr. Dykman said during the 2018 Legislative Session, they allowed for cities to permanently ban, or put restrictions on fireworks in areas if they meet particular criteria, and the Fire Department feels that these areas meet that criteria. During the times when fireworks are legal, fireworks will remain illegal in these particular areas.

Mr. Dykman said areas that qualify to have firework restrictions include wildland areas and zones of transition between wildland and developed land.

The restrictions on the discharge of fireworks in these areas supports the charge of the Murray City Fire Department's Fire Prevention Division to reduce hazards to protect life and property.

Mr. Dykman noted that the Legislature requires that by May 1st of each year, the city will need to provide a map to the county showing the city-wide restricted areas. He added the Fire Department is prepared to do that and will take care of that if this ordinance is passed.

MOTION: Ms. Turner moved to adopt the ordinance. The motion was SECONDED by Mr.

Council roll call vote:

Mr. Nicponski Aye
Mr. Cox Aye
Mr. Brass Aye
Ms. Turner Aye
Mr. Hales Aye

Motion passed 5-0

Mayor's Report and Questions

Mayor Camp went over the following items:

- 1. The bridge work on 6400 South and 1300 East has run into another snag. The curbing machine broke down and due to that delay, it will be about another week before 6400 South will be open.
- 2. The Power Department has been awarded a grant for \$157,608.24 for the installation of electric vehicle charging infrastructure. The Power Department is working through the process of meeting the conditions in order to receive this funding.
- 3. The city's tree planting program closed this past Friday and over 180 people purchased trees this year.
- 4. Food Trucks are back in Murray Park starting tonight. They will be in the park every Tuesday night through September.
- 5. Beginning this coming Friday, wood chips will be available at the Public Works Department. Wood chips can be picked up on Fridays from 12:00 p.m. to 3:00 p.m. and they are free.
- 6. Mayor Camp gave kudos to the Power Department. The storm that hit last Friday caused multiple power outages that lasted throughout the weekend in Salt Lake City. Murray City's system had two power outages from that storm on Friday. The first one was near Fairborn Avenue and was due to a blown underground fuse; 92 customers were out of power for 48 minutes. The second one was near 500 East and Vine Street that was due to a blown overhead fuse; 32 customers were out of power for 38 minutes. All the work that the crews do to keep trees trimmed away from the power lines pays dividends.

Mr. Nicponski said the Power Department does an outstanding job. He asked if the electric vehicle charging devices were for public parking lots.

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Mayor Camp responded they are for public use and they are looking at installing them at the Park Center for public use. The city will be receiving six charging units.

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| The meeting was adjourned at 7:09 p | o.m. |
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| Jennifer Kennedy, City Recorder | |